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S E C R E T SECTION 1 OF 4 USNATO 6676

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: DRC MEETING NOVEMBER 29: DRAFT GENERAL REPORT ON
COUNTRY FORCE AND FINANCIAL PLANS, 1975-1979

REFS: A. STATE 262371

B. USNATO 6556

SUMMARY: ON NOVEMBER 29, DRC ADDRESSED THE DRAFT DPC PERMREPS
GENERAL REPORT TO MINISTERS ON REVIEW OF COUNTRY FORCE AND
FINANCIAL PLANS FOR 1975-1979. PERMREPS WILL CONSIDER DRAFT REPORT
ON DECEMBER 3. DRC AGREED TO INSERT INTO PARA 18 OF DRAFT GENERAL
REPORT US LANGUAGE IN REF A, AND DISCUSSED AT LENGTH PARA IN CON-
CLUSIONS SECTION (PARA 68) DEALING WITH ALLIANCE CONVENTIONAL CAP-
ABILITIES. IN OUR VIEW, DRAFT REPORT USEFULLY SUMMARIZES AND ASSESSES
THE MOST IMPORTANT ASPECTS OF NATO FORCE PLANS. WE RECOMMEND ACCEPT-
ING THE DRAFT REPOT AT DECEMBER 3 DPC MEETING. IN ACCEPTING THE DRAFT
REPORT, WE PROPOSE TO WELCOME THE PANNED REAL TERM INCREASES IN
DEFENSE EXPENDITURES AND NOTE THAT CURRENT EFFORTS INCLUDE
VARYING DEGREES OF PROGRESS ON THE BASIC ISSUES;
HOWEVER, THERE REMAINS MUCH TO ACCOMPLISH AND GROWING UNCERTAIN
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ECONCOMIC OUTLOOK HARBINGERS INCREASED DIFFICULTIES: THEAE
MINISTERIAL GUIDANCE DISCUSSION PAPER MEETS THIS ISSUE HEAD-ON BY
RECOMMENDING WAYS FOR MAKING BETTER USE OF EXISTING RESOURCES.
ACTION REQUESTED: WASHINGTONACCEPTANCE OF GENERAL REPOT AND VIEWS

ON SUGGESTED MISSION APPROACH TO DECEMBER 3 DPC MEETING
INCLUDING SPECIFIC GUIDANCE IN PARA 68 OF REPORT (SEE BELOW).
END SUMMARY.

1. DRC IN MORNING AND AFTERNOON SESSIONS ON NOVEMBER 29 FINALIZED
ITS DRAFT GENERAL REPORT ON REVIEW OF COUNTRY FORCE AND FINANCIAL
PLANS FOR 1975-79 BY REVIEWING SECTION BY SECTION LATEST IS DRAFT
(DRC/WP(74)5, 2ND REVISE). IS CIRCULATED SECOND DRAFT JUST PRIOR
TO MEETING; SECOND DRAFT WAS ESSENTIALLY THE SAME AS TEXT IN REF B
SAVE FOR ADDITION OF MISSING PARAS.

2. SIGNIFICANT REVISIONS AND ADDITIONS TO TEXT IN REF B, PLUS
PERTINENT DRC AND MISSION COMMENTS FOLLOW:

PARA 5. DELETE FIRST SENTENCE. SECOND SENTENCE STARTS: "THIS
REPORT SUMMARIZES BY COMMAND AND REGION THE TRENDS REVEALED IN THIS
YEAR'S REVIEW..."

PARA 6. CHANGE LAST SENTENCE TO REEAD: "IN ADDITION THE SIX BASIC
ISSUES' OF DEFENSE PLANNING (4) HAVE BEEN COVERED IN DETAIL IN BOTH
THE CHAPTERS AND THE TRILATERAL AND MULTILATERAL EXAMINATIONS,
SUMMARIZED IN THIS GENERAL REPORT AND ARE ALSO COVERED IN THE REPORT
FROM THE MILITARY COMMITTEE(2)".

PARA 15. DANISH REP (ROSENTHAL) PROPOSED FOLLOWING AMENDMENT TO
FIRST TWO SENTENCES: " THE MAIN GOALS FOR THE AIR FORCES CONCERN
THE TIMELY REPLACEMENT OF F-5, F-100 AND F-104 AIRCRAFT. THE
FOUR COUNTRIES (BELGIUM, DENMARK, THE NETHERLANDS AND NORWAY)
ARE STUDYING THE POSSIBILITY OF FINDING A COMMON SOLUTION IN THE
SELECTION OF REPLACEMENT AIRCRAFT. THESE DELIBERATIONS ARE
EXPECTED TO BE CONCLUDED IN THE NEAR FUTURE. REPLACEMENT IN THE
NORTHERN REGION COUNTRIES SHOULD BEGIN BY 1980".

AS RESULT OF DANISH PROPOSAL, CHAIRMAN (HUMPHREYS) PROPOSED AMENDING
SECOND SENTENCE AS FOLLOWS: "FOUR COUNTRIES (BELGIUM, DENMARK,
THE NETHERLANDS AND NORWAY) ARE ATTEMPTING TO FIND A COMMON SOLUTION
TO THIS PROBLEM, AND REPLACEMENT IN THE NORTHERN REGION COUNTRIES
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SHOULD BEGIN IN 1980. DECISIONS ARE EXPECTED TO BE TAKEN SHORTLY.
AFTER CONSULTATION WITH COPENHAGEN, DANISH REP ACCEPTED CHARIMSN'S
PROPOSED WORDING.

PARA 18. IN ADDITION TO INCORPORATING US LANGUAGE FROM REF A, IS
WILL AMEND TEXT TO INDICATE ADDITIONAL AIRCRAFT ARE FOR SACEUR'S
STRATEGIC RESERVE RATHER THAN FOR THE RAPID REACTION FORCES.

PARA 20. SECOND CLAUSE OF PENULTIMATE SENTENCE NOW READS: "HOWEVER,
PENDING COMPLETION OF STUDIES ON OPTIMUM MIX AMONG SHELTERING AND TOH
ER
ACTIVE AND PASSIVE AIRFIELD PROTECTION MEASURES, THE MAJORITY OF THE
COUNTRIES ARE NOT YET IN A POSITION TO PLAN FOR PROVISIONS OF SHELTERS

IN EXCESS OF 70 PERCENT OF AIRCRAFT." COMMENT: FRG REP (CAPTIAN ARENDT) RECOMMENDED THIS CHANGE.

PARA 21. FRG REP OBJECTED TO SECOND CLAUSE IN FINAL SENTENCE: "IF A COHESIVE DEFENSE OF THE REGION IS TO BE CONDUCTED WITHOUT AN EARLY RECOURSE TO NUCLEAR WEAPONS." FRG REP SAID THIS LANGUAGE IMPLIED THAT SACEUR, WHILE CONDUCTING A "COHESIVE DEFENSE" MUST EXCLUDE USE OF NUCLEAR WEAPONS; THIS INTERPRETATION WOULD DESTROY DETERRENCE. IN THIS REGARD, FRG REP ASSOCIATED HIMSELF WITH AMBASSADOR PECK'S VIEW EXPRESSED AT NOVEMBER 26 DPC MEETING (SEE PARA 7, USNATO 6609). WHILE HE SUBSCRIBED TO THE OBJECTIVE OF DEFENDING CONVENTIONALLY AS LONG AS POSSIBLE AND AVOIDING USE OF NUCLEAR WEAPONS, HE SAID NATO WILL

USE NUCLEAR WEAPONS, IF NECESSARY, IN FORWARD AREAS, AS POLITICAL AUTHORITY MAKES WEAPONS AVAILABLE. FRG REP FELT TEXT, AS WORDED, COULD GIVE ENEMY WRONG IMPRESSION. US REP (CLINARD) NOTED GENERAL REPORT IS NOT PUBLIC DOCUMENT, AND SUPPORTED LANGUAGE INDICATING DESIRABILITY OF AVOIDING USE OF NUCLEAR WEAPONS. MC REP (GENERAL VON ZUR GATHEN) SAID MC HAD AGREED, AT ACTION OFFICER LEVEL, TO WORKING INTENT. UK REP (MACDONALD) PROPOSED COMPROMISE WORKING, WHICH DRC ACCEPTED: "IF NATO IS TO HAVE THE CAPABILITY TO CONDUCT A COHERENT DEFENSE OF THE REGION WITHOUT AN EARLY RECOURSE TO NUCLEAR WEAPONS."

3. ADDED PARAS (23 TO 30) TO SOUTHERN REGION, OMITTED FROM REFB, FOLLOW: BEGIN TEXT:

(C) SOUTHERN REGION
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(I) COMMITMENTS UNDERTAKEN FOR 1974 AND PROPOSED FOR 1975

23. IN GENERAL THE FORCES IN THE SOUTHERN REGION IN 1974 WILL BE THE SAME AS REPORTED LAST YEAR. LITTLE CHANGE IN THE NUMBER OF MAJOR UNITS IS EXPECTED IN 1975. THERE WILL BE SOME IMPROVEMENTS IN ANTI-ARMOUR AND AIR DEFENCE CAPABILITIES WITH THE PROCUREMENT OF NEW EQUIPMENT. THERE WILL ALSO BE A DELAY IN DELIVERY OF NEW AIRCRAFT.

END TEXT

COMMENT: CHAIRMAN STATED IS HAD INCLUDED GREEK FORCES IN ASSESSMENT OF SOUTHERN REGION (GREECE HAD PROVIDED DPQ(74) REPLY BEFORE WITHDRAWING FROM DPC); HOWEVER, IS DID NOT PROPOSE TO MAKE REFERENCE TO THIS FACT IN GENERAL REPORT.

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BEGIN TEXT.

(II) FORCE PLANS 1975-1979

24. THE FORCES PLANNED FOR THE SOUTHERN REGION FOR THE PERIOD TO END-1979, WHILE GENERALLY IN LINE WITH THE FORCE GOALS, NEVERTHELESS FALL FAR SHORT OF MEETING THEM IN FULL, AND THEIR IMPLEMENTATION WILL BE DEPENDENT, AS IN THE PAST, TO A LARGE EXTENT OF EXTERNAL ASSISTANCE.

25. IN THE LAND FORCES EXISTING PROGRAMMES WILL CONTINUE BUT SLIPPAGES ARE EXPECTED; NEVERTHELESS THERE ARE PLANS FOR THE REPLACEMENT OF, OR MODIFICATION TO AROUND 1,500 OF THE 6,000 TANKS AVAILABLE, AND FOR THE ACQUISITION OF MODERN ANTI-ARMOUR WEAPON SYSTEMS, SOME OF WHICH WILL BE FITTED ON HELICOPTERS. LOW LEVEL AIR DEFENCE WEAPONS, INCLUDING SOME WITH AN ALL-WEATHER CAPABILITY, ARE ALSO PLANNED BUT IN LIMITED NUMBERS. WHILE EFFORTS ARE BEING MADE TO CORRECT LONG STANDING DEFICIENCIES IN WAR RESERVE STOCKS, MANY CRITICAL ITEMS WILL STILL BE WELL UNDER THE 30-DAY LEVEL AT THE END OF THE PERIOD.

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26. IN THE NAVAL FORCES OF THE COUNTRIES OF THE REGION THERE ARE PLANS FOR INCREASING THE NUMBER OF CONVENTIONAL SUBMARINES, FPBFS, ASW HELICOPTERS AND AMPHIBIOUS SHIPS. THE REPLACEMENT OF A NUMBER OF ESCORTS AND IMPROVEMENT IN THE SURVIVABILITY OF EXISTING UNITS ARE FORESEEN, THOUGH THE IMPLEMENTATION OF THESE PROGRAMMES WILL STILL NOT RESULT IN THE FULL ACHIEVEMENT OF THE FORCE GOALS. THERE IS CONSIDERABLE UNCERTAINTY ABOUT MANY OF THESE NAVAL PLANS BECAUSE OF WORSENING ECONOMIC SITUATION AND DOUBTS ABOUT THE AVAILABILITY OF AID. FURTHER THE NUMBER OF MARITIME PATROL AIRCRAFT AND OF SSNs TO BE PROVIDED WILL FALL SHORT OF THE FORCE GOALS. ON THE OTHER HAND THERE

WILL BE SIGNIFICANT QUALITATIVE IMPROVEMENTS IN THE UNITED STATES SIXTH FLEET, BUT THE NUMBER OF AIRCRAFT CARRIERS ON STATION WILL VARY, AND THERE WILL BE A LOSS OF GUN FIRE SUPPORT WITH THE PHASING OUT OF TWO CRUISERS.

27. IN THE AIR FORCES SOME OF THE OBSOLESCEMENT AIRCRAFT WILL BE REPLACED, AND THE INTRODUCTION OF MRCA IS ENVISAGED TOWARDS THE END OF THE PERIOD. IMPROVEMENTS IN THE LEVEL OF CRITICAL ITEMS OF WAR RESERVE STOCKS ARE ALSO PLANNED, BUT PROCUREMENT IS LIMITED BY LACK OF FINANCIAL RESOURCES. THE CURRENT AIRCRAFT SHELTER PROTECTION PROGRAMME OF R 70 PERCENT OF TACTICAL AIRCRAFT WILL BE COMPLETED, AND NIGHT/ALL-WEATHER ACTIVE AIR DEFENCE IS PLANNED FOR MOST AIRFIELDS.

28. RECEPTION AND SUPPORT OF REINFORCEMENT FORCES WILL REMAIN INADEQUATE UNTIL THE NECESSARY ARRANGEMENTS BETWEEN HOST AND REINFORCING NATIONS HAVE BEEN CONCLUDED.

(III) ASSESSMENT OF THE NATO MILITARY AUTHORITIES

29. THE LOW LEVEL OF MANNING IN MAJOR ARMY COMBAT UNITS (INCLUDING SOME CATEGORY A UNITS), COUPLED WITH OBSOLESCENCE OF EQUIPMENT, LACK OF MOBILITY AND FIREPOWER, AND SHORTAGES OF WAR RESERVE STOCKS MEANS THAT THE FRONT LINE FORCES OF THE REGION WILL HAVE DIFFICULTIES IN ACCOMPLISHING THEIR MISSION OF GAINING TIME TO ALLOW THE DEPLOYMENT OF EXTERNAL REINFORCEMENTS. WHILE SOME IMPROVEMENTS ARE BEING MADE, THE NUMBERS OF MODERN ANTI-ARMOUR AND AIR DEFENCE WEAPONS ARE INADEQUATE FOR A PROPER DEFENCE OF THE REGION.

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30. THE SURVIVABILITY OF SOUTHERN REGION MARITIME FORCES WILL REMAIN CRITICAL. THE OVERALL ACTIVE AIR DEFENCE FORCES ARE INADEQUATE FOR THE AREA TO BE DEFENDED AND THEY REMAIN VULNERABLE TO LOW LEVEL ATTACK. THE CONVERSION TO MORE MODERN AIRCRAFT WILL INCREASE THE CAPABILITY OF AIR OFFENSIVE FORCES AND TO SOME EXTENT THE RECONNAISSANCE FORCES. THE CAPABILITY OF ALL OFFENSIVE FORCES CONTINUES TO BE DEGRADED BY SYSTEM, INADEQUATE COMMUNICATIONS, LACK OF ELECTRONIC WARFARE AND NIGHT/ALL-WEATHER CAPABILITIES, AND SHORTAGES OF WAR RESERVES.

4. CHANGES AND ADDITIONS TO SECTION IV: GENERAL OBSERVATIONS.

PARA 34(PARA 39 IN 2ND REVISE). LAST SENTENCE WILL READ:
"MINISTERS WILL WISH TO NOTE THAT THE MILITARY COMMITTEE ARE REVIEWING THE DEFINITIONS AND IT APPEARS PROBABLE THAT NEW DEFINITIONS WILL BE RECOMMENDED TO THE DEFENSE PLANNING COMMITTEE".
PARA 35(PARAS 40 AND 41 OF 2ND REVISE). ADDED PARAS ON OPERATIONAL READINESS FOLLOW: BEGIN TEXT

THE LAND FORCES OF MOST COUNTRIES CONTINUE TO BE BELOW

THE REQUIRED MANNING LEVELS AND THERE IS CONSIDERABLE RELIANCE ON RESERVISTS TO BRING UNITS TO WAR STRENGTH; THIS IS AGGRAVATED IN A NUMBER OF CASES BY INADEQUATE TRAINING OF RESERVISTS AND SHORTER TRAINING PERIODS FOR CONSCRIPTS. CONSEQUENTLY THERE IS HEAVY DEPENDENCE ON EARLY MOBILISATION AND RESERVISTS COUPLED WITH THE NEED FOR RAPID EXTERNAL REINFORCEMENT, PARTICULARLY IN THE NORTHERN AND SOUTHERN REGIONS. THE MALPOSITIONING OF SOME COVERING FORCES AND LOGISTIC SUPPORT UNITS IN THE CENTRAL REGION AND THE CRITICAL SHORTAGES OF EQUIPMENT AND WAR RESERVES IN THE SOUTHERN REGION FURTHER REDUCE OPERATIONAL READINESS.

IN GENERAL ALL TACTICAL SQUADRONS COMMITTED TO NATO ARE IN CATEGORY A-1. HOWEVER, WITH FEW EXCEPTIONS THE NUMBER OF HOURS FLOWN PER AIRCREW AND THE AIRCREW TO AIRCRAFT RATIO WILL NOT MEET ACE FORCES STANDARDS, AND IN CERTAIN AREAS THE MANNING OF GROUND BASED ACTIVE AIR DEFENCES RELIES HEAVILY ON MOBILISATION.

END TEXT.

PARA 38 (PARA 44 OF 2 ND REVISE). IS, IN CONSULTATION WITH ITALIAN AND MC DRC REPS, IS REDRAFTING PARA TO TAKE BETTER ACCOUNT OF ITALY'S

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PLANS.

WAR RESERVE STOCKS. REPORT NOW HAS TWO PARAS ON WRS: NEW (ADDED) PARA 45 PLUS OLD PARA 39(REF B) WHICH BECOMES PARA 46 IN 2ND REVISE.

BEGIN TEXT OF PARA 45: "THIS YEAR'S REVIEW HAS SHOWN LITTLE IMPROVEMENT IN THE SITUATION REGARDING WAR RESERVE STOCKS. IN THE NORTHERN REGION, THE SUPPLY OF MANY ITEMS IS INADEQUATE AND DEFICIENCIES ARE EXPECTED TO CONTINUE. THERE ARE STILL DEFICIENCIES IN THE CENTRAL REGION BUT THESE APPLY MAINLY TO NEW ITEMS OF EQUIPMENT BEING INTRODUCED OR TO OLDER ITEMS BEING PHASED OUT; NEVERTHELESS THERE IS A PROBLEM OF MALPOSITIONING OF STOCKS FOR THE GROUND FORCES WHICH WILL BE MITIGATED TO SOME EXTENT WHEN THE PROGRAMME FOR FORWARD STORAGE SITES IS IMPLEMENTED. STOCKS ARE AT VERY LOW LEVELS IN THE SOUTHERN REGION, WHERE DISTRIBUTION IS ALSO A PROBLEM; IT IS DOUBTFUL IF OPERATIONS IN THE AREA COULD BE SUSTAINED FOR LONG UNLESS THE FORCES WERE SUPPORTED FROM EXTERNAL RESOURCES ALMOST IMMEDIATELY ON THE OUTBREAK OF HOSTILITIES". END TEXT

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5. CHANGES AND COMMENTS ON SECTION "ECONOMIC PROSPECTS OF FINANCIAL PLANS" FOLLOW:

PARA 40(PARA 47 IN SECOND REVISE). DRF REWORDED SECOND SENTENCE AS FOLLOWS: "HOWEVER, IF THE INDICATIONS AVAILABLE ON THE INTENDED LEVELS OF FINANCING OVER THE MEDIUM TERM ARE TAKEN INTO ACCOUNT, THERE WILL BE A CONTINUED SLOW RISE, IN REAL TERMS, IN DEFENSE EXPENDITURES FOR MEMBER COUNTRIES AS A WHOLE."

PARA 42 (PARA 49 IN SECOND REVISE). IS FINANCIAL EXPERT (VARLEY) SUGGESTED REVISING SECOND SENTENCE IN LIGHT OF RECENT US PRESIDENTIAL ANNOUNCEMENT TO REDUCE CURRENT DEFENSE EXPENDITURES (PRECISE IMPACT OF WHICH NATO WAS NOT YET AWARE) DRC AGREED. NEW WORDING FOLLOWS: "IN FY1974/75, US DEFENSE EXPENDITURES WILL PROBABLY REMAIN AT APPROXIMATELY THE 1974 LEVEL IN REAL TERMS ON BASIS OF PRESENTLY REPORTED RISE IN MONETARY TERMS."

PARA 43 (PARA 50 IN SECOND REVISE). SECOND REVISE STATES EUROPEAN DEFENSE EXPENDITURES WILL RISE BY SOME 16 PERCENT OR CLOSE TO \$4,700 MILLION COMPARED WITH 1973. US REP WELCOMED THIS NEWS, BUT NOTED THIS LEVEL OF INCREASE IF NOT CONSISTENT WITH FIGURES IN SECRET

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DRAFT NATO PRESS RELEASE COMMUNIQUE ON MEMBER COUNTRIES' DEFENSE EXPENDITURES; HE ASKED IF ONE SET OF FIGURES WAS BASED ON CALENDAR YEAR AND THE OTHER ON FISCAL YEAR. IS EXPERT INDICATED TOTALS IN DRAFT REPORT DERIVED FROM CONSTANT 1974 EXCHANGE RATES IN FORCE DURING YEAR UNDER REVIEW. CHAIRMAN SAID IS WOULD SORT OUT FIGURES AND IF NECESSARY INCLUDE AN EXPLANATORY FOOTNOTE IN THE DRAFT REPORT.

6. BEGIN TEXT OF SECTION VI: MILITARY SUTABILITY OF THE 1975-79 FORCE PLAN AND ASSOCIATED RISK.

55. THIS GENERAL REPORT SHOULD BE READ IN CONJUNCTION WITH THE ASSESSMENT BY THE MILITARY COMMITTEE OF THE MILITARY SUTABILITY OF THE FORCE PLAN FOR 1975-1979, AND OF THE RISKS ASSOCIATED WITH IT IN RELATION TO THE CAPABILITIES OF THE WARSAW

PACT.

56. THE MILITARY COMMITTEE HAVE REVIEWED THE MILITARY IMPLICATIONS OF NATIONAL DEFENCE PLANS FOR THE PERIOD (SO FAR AS THESE ARE KNOWN), IN THE CONTEXT OF THE CONTRIBUTIONS THESE WILL MAKE TO THE COLLECTIVE SECURITY OF THE ALLIANCE AS A WHOLE. THEY HAVE EXPRESSED SATISFACTION AT THE IMPROVEMENTS ACHIEVED OR PLANNED IN CERTAIN AREAS, E.G. ANTI-ARMOUR CAPABILITIES AND THE PROTECTION OF AIRCRAFT AND AIR BASES. THEY EMPHASIZE, HOWEVER, THAT THESE MUST BE JUDGED IN RELATION TO THE IMPROVED AND IMPROVING CAPABILITIES OF THE WARSAW PACT, ESPECIALLY IN THE FIELDS OF FIREPOWER AND MOBILITY OF GROUND FORCES, THE INTRODUCTION OF NEW AND SOPHISTICATED WEAPON SYSTEMS INTO THEIR AIR FORCES, AND THE ENHANCED COMBAT CAPABILITY AND EXTENDED FIELD OF OPERATIONS OF THE SOVIET NAVY; AND POINT TO THE WEAKNESSES WHICH AS PRESENT LIMIT THE ABILITY OF NATO TO SURVIVE THE INITIAL SHOCK OF ATTACK AND TO SUSTAIN A COHERENT CONVENTIONAL DEFENCE IN THE FORWARD AREAS, E.G. LOW MANNING LEVELS, RELIANCE ON RESERVISTS, SHORTAGES OF WAR RESERVE STOCKS, LIMITED CAPABILITIES OF ELECTRONIC WARFARE, MOBILE AIR DEFENCE AND ANTI-SUBMARINE WARFARE, AND DELAYED MODERNISATION PROGRAMMES.

57. THESE LIMITATIONS WILL REMAIN, AND THESE DISPARITIES WILL PERSIST UNLESS NATIONS UNDERTAKE TO IMPLEMENT THE FORCE GOALS ADDRESSED TO THEM AND INCORPORATE THEM IN FULL IN NATIONAL PLANS. THESE FORCE GOALS, WHICH WERE AGREED TO BE WITHIN THE OVERALL ECONOMIC CAPABILITIES OF THE ALLIANCE TO ACHIEVE, WERE
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DESIGNED
SPECIFICALLY TO CORRECT THESE WEAKNESSES OVER THE PERIOD CONCERNED.

58. IN THE VIEW OF THE MILITARY COMMITTEE, THE EXTENT TO WHICH THESE FORCE GOALS ARE BEING MET BY NATIONS, AS REVEALED BY THE CURRENT REVIEW, GIVES NO CAUSE FOR COMPLACENCY. THEY EMPHASIZE THAT IF NO IMPROVEMENT IS MADE IN THE PRESENTLY PLANNED FORCE CONTRIBUTIONS OF EACH COUNTRY, THERE WILL BE A WEAKENING OF THE ABILITY OF NATO TO MAINTAIN A VIABLE FORWARD DEFENCE AND A PROGRESSIVE DEGRADATION OF THE OVERALL DETERRENCE. THIS WOULD UNDERMINE THE PRESENT STRATEGY OF DETERRENCE AND FLEXIBLE RESPONSE.

59. THE MILITARY COMMITTEE BELIEVES THAT THE MAJOR EFFORT IN THE COMING PERIOD SHOULD BE FOCUSED ON THE MORE EFFECTIVE UTILIZATION OF AVAILABLE RESOURCES AND DERIVING THE MAXIMUM BENEFIT FROM FORCES WHICH EXIST.

60. THEY CONCLUDE, HOWEVER, THAT EACH NATO NATION MUST REMAIN COGNISANT OF ITS OWN PARTICULAR RESPONSIBILITY FOR ENSURING THAT THE RELATIVE BALANCE IS NOT UPSET BY ITS OWN FAILURE TO MAINTAIN THEIR MILITARY STRENGTH AT A LEVEL WHICH IS COMMENSURATE WITH THEIR POLITICAL STATURE AND THE STRENGTH OF THEIR ECONOMY. END TEXT.

U. BEGIN TEXT OF SECTION VII: CONCLUSIONS.

60. IN GENERAL, ALL COUNTRIES ARE MEETING THEIR 1974 COMMITMENTS. ALL HAVE REPORTED INCREASES IN DEFENCE EXPENDITURES FOR THE CURRENT YEAR OVER 1973; IN MOST CASES THIS REPRESENTS A REAL INCREASE IN DEFENCE PROGRAMMES, AFTER ALLOWING FOR INFLATION.

61. GORCE PLANS FOR 1975 INDICATES THAT THERE WILL BE IMPROVEMENTS IN A NUMBER OF AREAS IDENTIFIED AS CRITICAL, SPECIFICALLY IN ANTI-ARMOUR CAPABILITIES AND THE PROTECTION OF AIRCRAFT AND AIR BASES, AND TO SOME EXTENT IN LOW-LEVEL AIR DEFENCE AND ELECTRONIC WARFARE AND THE SURVIVABILITY OF MARITIME FORCES.

62. MOST COUNTRIES REPORT PLANS FOR THE CONTINUED
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IMPROVEMENT OF THEIR FORCES UP TO 1979. THOSE WHICH ARE FIRM PROVIDE FOR FURTHER PROGRESS IN THE FIELDS DESCRIBED ABOVE, TOGETHER WITH THE REPLACEMENT OF TANKS AND ARTILLERY WEAPONS, NEW SHIP CONSTRUCTION AND THE FITTING OF NEW MISSILE SYSTEMS TO EXISTING VESSELS, THE IMPROVEMENT OF ASW CAPABILITIES, THE REPLACEMENT OF AIRCRAFT (IN SOME COUNTRIES), THE ACQUISITION OF MODERN AIR DELIVERED MUNITIONS, AND THE AUGMENTATION OF WAR RESERVE STOCKS.

63. THE FORCE PLANS FOR 1979 SHOW, HOWEVER, THAT A NUMBER OF CRITICAL DEFICIENCIES WILL REMAIN IN NATO DEFENCE. THIS IS MAINLY DUE TO THE FACT THAT COUNTRIES HAVE NOT INTRODUCED THE FORCE GOALS IN FULL INTO THEIR NATIONAL FORWARD PLANNING, DESPITE THE FACT THAT IN TOTAL THESE GOALS ARE BELOW THE LEVEL CONSIDERED NECESSARY BY THE MAJOR NATO COMMANDERS AND WERE AGREED TO BE WITH THE OVERALL ECONOMIC CAPABILITIES OF THE ALLIANCE TO ACHIEVE. THUS AS INDICATED AT ANNEX, OF THE TOTAL PRIORITY I FORCE GOALS ADOPTED BY MINISTERS IN JUNE, SOME 25 PCT WILL NOT BE MET IN ANY WAY, ABOUT 30 PCT WILL BE MET PARTIALLY, AND LESS THAN HALF WILL BE MET IN FULL. COMMENT: ANNEX NOW CONTAINS FOLLOWING FOOTNOTE: "NO ATTEMPT HAS BEEN MADE TO DIFFERENTIATE BETWEEN THE MAGNITUDE AND COST OF INDIVIDUAL FORCE GOALS." END COMMENT.

64. SOME COUNTRIES ARE TAKING STEPS TO IMPROVE THE COMBAT CAPABILITY OF THEIR STANDING FORCES AND IMMEDIATELY AVAILABLE REINFORCEMENTS. IN OTHERS THERE IS A TENDANCY TO RELY TO AN INCREASING EXTENT ON THE MOBILISATION OF RESERVISTS IN ORDER TO BRING THEIR FORCES TO THE REQUIRED WARTIME STRENGTHS, WHILE AT THE SAME TIME TRAINING IN STANDING AND RESERVE FORCES IS BEING REDUCED.

65. IN THE NORTHERN AND SOUTHERN REGION THE OBSOLESCENCE

OF EQUIPMENT IS A MATTER FOR SOME CONCERN. IN THE SOUTH THE LOW LEVEL OF WAR RESERVE STOCKS LIMITS THE ABILITY OF LOCAL FORCES TO SUSTAIN A COHERENT DEFENCE. THERE ARE INDICATIONS IN BOTH REGIONS THAT SOME IMPORTANT RE-EQUIPMENT AND MODERNISATION PROGRAMMES ARE BEING REPHASED OR DEFERRED. IN THE CENTRE THERE WILL BE A CONTINUING LACK OF AIRCRAFT WITH AN ADEQUATE ALL-WEATHER CAPABILITY.

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66. IN THE SOUTH THE UNCERTAINTY AS TO THE CONTINUING AVAILABILITY OF EXTERNAL AID IS A CAUSE FOR CONCERN.

67. AT LEAST THREE COUNTRIES HAVE MAJOR RESTRUCTURING OF THEIR FORCES UNDER CONSIDERATION. JUDGEMENT ON THESE NEEDS TO BE SUSPENDED UNTIL FULL DETAILS ARE KNOWN AND THE IMPLICATIONS ON THE OVERALL DEFENCE AND DETERRENT POSTURE OF THE ALLIANCE CAN BE ASSESSED. FULL AND TIMELY CONSULTATION BY THE COUNTRIES CONCERNED IS NECESSARY FOR THIS PURPOSE. THE RESULTS OF THE CURRENT REVIEW DEMONSTRATE THE VALUE AND EFFECTIVENESS OF THE ESTABLISHED CONSULTATION PROCEDURES, IF THESE ARE PROPERLY FOLLOWED.

68. THE EFFECTIVENESS OF NATO DEFENSE MUST BE JUDGED AGAINST THE IMPROVING CAPABILITIES OF THE WARSAW PACT. WHILE THE ALLIANCE CAN FEEL CONFIDENCE IN THE PRESENT ABILITY OF ITS FORCES TO SUSTAIN A FORWARD DEFENSE AGAINST A CONVENTIONAL ATTACK BY THE WARSAW PACT, THERE IS NO GROUND FOR COMPLACENCY AS TO THE FUTURE. OUR CONTINUED ABILITY TO DO SO IS DEPENDENT ON THE CONTINUED IMPROVEMENT OF NATO FORCE CAPABILITIES. IF THESE IMPROVEMENTS WERE NOT TO BE IMPLEMENTED IN ACCORDANCE WITH THE FORCE GOALS

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AND OTHER PROGRAMS, THERE WOULD BE A WEAKENING IN THE ABILITY OF NATO TO DEFEND ITSELF AGAINST ATTACK AND A PROGRESSIVE DEGRADATION IN OVERALL DETERRENCE.

69. THERE IS THEREFORE AN URGENT NEED FOR A RENEWED EFFORT ON BEHALF OF ALL COUNTRIES TO MEET IN FULL THE FORCE GOALS ADOPTED BY THEM EARLIER THIS YEAR, AND TO COMPLEMENT THIS WITH A CONCERTED EFFORT TO MAKE A MORE EFFECTIVE USE OF AVAILABLE RESOURCES THROUGH COOPERATIVE PROGRAMS. END TEXT.

COMMENT ON PARA 68. INITIAL IS DRAFT CONTAINED A PARA 68 WITH ENTIRELY NEGATIVE OVERTONES, PARAPHRASED FROM "ASSESSMENT" PARA (PARA 15) OF OVERALL MILITARY SUITABILITY OF 1975-1979 FORCE PLAN AND THE ASSOCIATED DEGREE OF RISK (MCM 82-74). FRG REP (CAPT ARENDT) STRONGLY SUPPORTED THIS LANGUAGE. US REP COUNTERED WITH A TEXT DRAWN FROM THE MORE POSITIVE "CONCLUSION" PARA (PARA 16) OF MCM 82-74. DURING LENGTHY DISCUSSION, FRG REP INSISTED THAT DRC DROP WORD "CONVENTIONAL" BEFORE "FORCES" IN SECOND SENTENCE OF PARA 68, MAKING FAMILIAR GERMAN ARGUMENT AGAINST CUTTING TRIAD INTO SEPARATE SLICES. US REP NOTED THAT "CONVENTIONAL" APPEARS BEFORE "FORCES" IN FOURTH SENTENCE OF PARA 16, MCM 82-74, AND RECALLED THAT IN PAST YEARS DRC HAD RUSHED TO EMBRACE LANGUAGE IN MC REPORT ON FORCE PLANS. CHAIRMAN MC REP AND ALL NATIONAL REPS WHO SPOKE SUPPORTED FRG ON REMOVAL OF WORD "CONVENTIONAL." US REP THUS INSISTED ON PLACING WORD "CONVENTIONAL" IN BRACKETS. CHAIRMAN BESEECHED US NOT TO OPEN ARGUMENT ON THIS CRITICAL POINT DURING DPC DISCUSSION BY ALLIED DEFENSE MINISTERS OF COUNTRY FORCE PLANS; HE EMPHASIZED THAT MINISTERS MUST ADDRESS THIS VERY QUESTION WHEN DISCUSSING MINISTERIAL GUIDANCE, AND URGED THAT ARGUMENT ON THIS POINT BE LIMITED TO CONTEXT OF AGENDA ITEM ON MINISTERIAL GUIDANCE. HE ADDED THAT HE DOUBTED DECEMBER MINISTERIAL DISCUSSION WOULD SETTLE THIS QUESTION. CHAIRMAN STRESSED THAT OTHER ALLIED GOVERNMENTS ARE ALREADY AWARE OF US VIEW, AND OFFERED TO URGE SYG TO BRING TO PERMREPS ATTENTION STRONG US PREFERENCE THAT SECOND SENTENCE OF PARA 68 INCLUDE "CONVENTIONAL" BEFORE "FORCES."

ACTION REQUESTED: WASHINGTON GUIDANCE BY CLOSE OF BUSINESS DECEMBER 2 ON WHETHER MISSION SHOULD INSIST ON DECEMBER 3 THAT DPC INCLUDE THE WORD "CONVENTIONAL" AT LEAST IN BRACKETS.
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END ACTION REQUESTED.

COMMENT ON PARA 69. AT US URGING DRC AGREED TO BRIDEN PARA 69 TO INCLUDE CALL FOR CONCENTRATION ON COOPERATIVE PROGRAMS, AS WELL AS ON IMPLEMENTATION OF FORCE GOALS.

8. BEGIN TEXT OF SECTION VIII: RECOMMENDATIONS:

70. THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION RECOMMENDS TO MINISTERS THAT COLLECTIVELY AND INDIVIDUALLY, THEY

(A) NOTE THIS GENERAL REPORT TOGETHER WITH THE COUNTRY CHAPTERS AND STATISTICAL ANNEXES WHICH SET OUT THE CURRENT FORCE AND FINANCIAL PLANS OF COUNTRIES (WHERE KNOWN) FOR THE PERIOD 1975-1979;

(B) NOT THE SECRETARY GENERAL'S OVERALL SUMMARY APPRAISAL;

(C) NOT THE REPORT BY THE MILITARY COMMITTEE ON THE OVERALL SUITABILITY OF THE 1975-1979 FORCE PLAN AND THE ASSOCIATED DEGREE OF RISK;

(D) ADOPT ON BEHALF OF THEIR COUNTRIES THE FIRM FORCE COMMITMENTS REPRESENTED BY THE COUNTRY FORCE PLANS FOR 1975 AS RECORDED IN THE COUNTRY CHAPTERS AND THEIR STATISTICAL ANNEXES;

(E) ADOPT AS A NATO FORCE PLAN FOR THE PERIOD 1975-1979 THE FORCE STRUCTURE SET OUT IN THE COUNTRY CHAPTERS AND THEIR STATISTICAL ANNEXES AND SUMMARISED IN THE OVERALL SUMMARY FORCE TABLES(1), NOTING THAT THE FORCE PLAN COVERING THE PERIOD 1976-1980 TO BE SUBMITTED IN 1975 WILL BE BASED ON THE FORCE GOALS FOR THE SAME PERIOD ADOPTED BY THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION ON BEHALF OF MINISTERS LAST MAY;

(F) RECALL TO THOSE COUNTRIES CONSIDERING MAJOR CHANGES IN THEIR DEFENCE CONTRIBUTIONS THEIR OBLIGATION TO CONSULT THEIR ALLIES AS SOON AS POSSIBLE, SO THAT THE OVERALL IMPLICATIONS FOR ALLIANCE DEFENCE MAY BE FULLY EVALUATED;

(G) TAKE STEPS, IN CONSONANCE WITH THE OBLIGATION UNDERTAKEN BY THEIR COUNTRIES UNDER THE OTTAWA DECLARATION, TO MAINTAIN AND IMPROVE THE EFFICIENCY OF THEIR FORCES IN SUPPORT OF THE COMMON DEFENCE, AND THAT EACH SHOULD UNDERTAKE, ACCORDING TO THE ROLE IT HAS ASSUMED IN THE STRUCTURE OF THE ALLIANCE, ITS PROPER SHARE OF THE BURDEN OF MAINTAINING THE SECURITY OF ALL;

(H) UNDERTAKE ON BEHALF OF THEIR COUNTRIES TO MAKE AN ADDITIONAL EFFORT TO MEET THE FORCE GOALS ADOPTED BY THEM, IN ORDER TO
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REMEDY THE CRITICAL WEAKNESSES TO WHICH THIS DEFENSE REVIEW HAS DRAWN ATTENTION. END TEXT.
MCAULIFFE.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 30 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO06676
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741185/abbryyuz.tel
Line Count: 638
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 12
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. STATE 262371 B. USNATO 6556
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 11 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <11 APR 2002 by boyleja>; APPROVED <20-Aug-2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: DRC MEETING NOVEMBER 29: DRAFT GENERAL REPORT ON COUNTRY FORCE AND FINANCIAL PLANS, 1975-1979
TAGS: MPOL, NATO
To: STATE
SECDEF INFO USCINCEUR
RUDORRAXUSNMR SHAPE
USLOSACLANT
CINCLANT
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

